



FINAL APPROPRIATIONS OVERVIEW: CONGRESS AND ADMINISTRATION COMPLETE FY2009 BUDGET

On March 11, President Obama signed into law omnibus appropriations legislation (H.R. 1105, P.L. 111-08) that contains \$410 billion in funding for nine FY2009 spending bills that were not completed during the 110th Congress. Enactment of the bill effectively completes Congress's and the administration's work on the FY2009 budget, nearly six months into the fiscal year. The bill contains \$30 billion more than what was spent on similar measures in FY2008.

Only three spending bills were completed during the 110th Congress (Defense, Homeland Security and Military Construction-Veterans Affairs), which were included in a continuing funding package (P.L. 110-329) approved in September 2008.

Appropriations bills contained in the omnibus package include Agriculture, Commerce-Justice-Science, Energy & Water Development, Financial Services, Interior-Environment, Labor-HHS-Education, Legislative Branch, State-Foreign Operations, Transportation-HUD and Homeland Security (only contains additional funding for the U.S. Secret Service).

The delay in completing the appropriations process stems from disagreements between Congress and the Bush administration over discretionary spending levels. Former President Bush had threatened to veto any spending bill that exceeded discretionary spending limits established in his budget proposal.

WRAPPING UP FISCAL YEAR 2009

Congress and the administration enacted an omnibus spending package in March that contains the remaining appropriations bills for fiscal year 2009, which began October 1.

Figures are in billions of dollars

Area of funding	FY 2009		FY 2009 Omnibus	FY 2009 Bush Request vs. Omnibus
	FY 2008 Enacted	Bush Request		
Labor, Health and Education	\$145.1	\$145.4	\$151.8	+ \$6.4
Commerce, Justice and Science	51.8	54.1	57.7	+ 3.6
Transportation, Housing and Urban Development	48.8	50.6	55.0	+ 4.4
State and Foreign Operations	32.8	38.2	36.6	- 1.6
Energy and Water	30.9	31.2	33.3	+ 2.1
Interior and the Environment	26.3	25.6	27.6	+ 2.0
Financial Services	20.7	22.3	22.7	+ 0.4
Agriculture	18.0	18.6	20.5	+ 1.9
Legislative Branch	4.0	4.7	4.4	- 0.3

Source: Congressional Quarterly

Congressional Democrats, unwilling to give the outgoing administration the opportunity to veto their spending bills, instead delayed passage of the appropriations bills and opted to wait for the outcome of the November elections in hopes of working with a new Democratic administration more supportive of their domestic spending priorities.

Overall, the omnibus pushes discretionary spending eight percent over FY2008. It is the largest single year increase in discretionary spending in roughly a decade.

Passage of the omnibus follows on the heels of a \$787.2 billion stimulus measure (American Recovery and Reinvestment Act, P.L. 111-05) and clears the way for Congress and the administration to begin work on the FY2010 budget. The administration is expected to release details for its \$3.6 trillion budget plan by early- to mid-May.

Following is a comprehensive analysis of federal community and economic development, emergency management and homeland security, human services, transportation and workforce development programs (**Note: funding chart and descriptions do not include spending provided in stimulus or supplemental appropriations measures**).

USDA RURAL DEVELOPMENT

The omnibus spending package includes \$108 billion for the Department of Agriculture (USDA), \$17.6 billion more than provided in FY2008. This includes \$87.8 billion in mandatory spending and \$20.5 billion in discretionary funding. Despite the overall spending increase, FY2009 funding for Rural Development programs decreases \$398 million to \$2.7 billion.

The bill includes extensive instructions to USDA regarding the implementation of regulations and programmatic changes included in the 2008 Farm Bill (P.L. 110-246).

USDA is directed to submit a report detailing its implementation plan for Farm Bill programs. The report is to include timeframes for developing new

regulations and estimated dates for implementing new or revised programs.

RURAL HOUSING SERVICE

For the Rental Assistance program, the bill provides \$902.5 million, \$420.5 million more than current funding. The bill also provides \$38.7 million for Mutual and Self Help Housing Grants, level with current funding, and \$41.5 million for Rural Housing Assistance Grants, a slight increase over current grant assistance.

A total of \$27.7 million is provided for the Multi-Family Housing Revitalization program, \$90,000 less than current funding. Of that amount, \$4.9 million will be available for rural housing vouchers to any low-income household (including those not receiving rental assistance) residing in a property financed with a section 515 loan, and \$2.8 million is for a new housing demonstration program to provide revolving loans for the preservation of low-income, multi-family housing projects.

An additional \$19.8 million is for a new demonstration program for the preservation and revitalization of the section 514, 515 and 516 multi-family rental housing properties to restructure existing USDA multi-family housing loans. Report language directs USDA to complete a study analyzing the efficiency of the program and to recommend any changes needed to make the program more effective.

For the Community Facilities Program Account, the bill provides \$63.8 million, \$5 million less than current spending. Funding will support \$295 million in direct loans for essential community facilities, \$206.4 million in guaranteed loans and \$20.3 million in grants. The account also includes \$6.3 million for the Rural Community Development Initiative and \$10 million for Economic Impact Initiative grants.

RURAL BUSINESS-COOPERATIVE SERVICE

The bill provides \$87.3 million for the Rural Business Program Account, a \$315 million reduction. Within this account, the bill provides \$43.1 million in budget authority to support \$993 million in business and industry guaranteed loans, \$36.7 million for Rural Business Enterprise Grants, \$2.5 million for Rural

Business Opportunity Grants and \$3 million for the Delta Regional Authority.

The Intermediary Relending Program (IRP) is provided level funding of \$33.5 million. Of this amount, \$3.4 million is available through June 30, 2009 for counties in the Mississippi Delta region, and \$880,000 is for direct loans in authorized empowerment zones, enterprise communities, and REAP zones.

The bill provides \$33 million for Rural Economic Development Loans, \$220,000 less than current funding, and \$12.6 million for Rural Cooperative Development grants, \$15 million less than current program spending.

Within the Rural Cooperative Development grant program, \$2.5 million is set aside for the Appropriate Technology Transfer program and \$3.8 million is for the Value-Added Market Development program. The 2008 Farm Bill provided an additional \$15 million in mandatory funding for the value-added program in FY 2009, bringing the program's total funding to \$18.8 million.

RURAL UTILITY SERVICE

For water and waste disposal loans, \$556.2 million is provided, \$2.3 million less than current funding. The committee report includes extensive language expressing Congress's concern that changes enacted in the 2008 Farm Bill will require a higher reliance on loans than grants, resulting in needed program resources not being delivered to the poorest, most remote communities.

USDA is directed to submit a report detailing how it plans to implement the Farm Bill changes and the impact those changes have on funding distribution. USDA is also required to begin submitting quarterly reports on the distribution of loan and grant funding.

For Distance Learning and Telemedicine grants, the measure includes \$34.7 million, level with current spending. Of which, \$5 million is available for public broadcasting grants.

A total of \$15.6 million is provided to support \$400.4 million in broadband loans, \$102 million more than the current loan level. The bill provides \$13.4 million

for Broadband Telecommunications grants and directs USDA to report on the completion of the rule for the broadband loan program, including an analysis of the changes included in the 2008 Farm Bill.

The bill prohibits USDA from using any federal funds to close or relocate a Rural Development office unless it determines the closure or relocation will improve cost effectiveness or enhance program delivery.

RESOURCE CONSERVATION AND DEVELOPMENT

Within the Natural Resource Conservation Service, \$50.7 million is provided for Resource Conservation and Development (RC&D), slightly less than current funding. No more than \$3 million is available for national headquarters activities.

DEPARTMENT OF COMMERCE

CENSUS BUREAU

The bill provides \$2.9 billion for the Census Bureau's Periodic Censuses and Programs, which are currently funded at \$1 billion. The bill includes report language indicating that funding was provided to "return the 2010 Census to a more reliable, paper-based operation."

The Census Bureau is directed to "allocate sufficient funding from within the appropriation provided to support robust partnership and outreach efforts in preparation for the 2010 Decennial, with specific focus on hard-to-reach populations. Funding provided for the census partnership program will enlist community leaders to encourage their constituencies to fill out their census forms."

ECONOMIC DEVELOPMENT ADMINISTRATION

The Economic Development Administration (EDA) receives \$272.8 million, roughly \$8 million under current spending. The measure provides \$31 million for the planning program, an increase of \$4 million, and includes language strongly supported by NADO dedicating \$3.7 million of the additional funding to providing increased funding for existing economic development districts and the remaining \$300,000 to reducing the backlog of designated-but-unfunded economic development districts. The bill rescinds \$15

million of previously unobligated EDA funds. Funding for specific EDA accounts includes:

- **Global Climate Change Mitigation Fund:** \$14.7 million, an increase of \$5.3 million
- **Public Works:** \$133.2 million, a reduction of \$14.7 million
- **Technical Assistance:** \$9.4 million, equal to current funding
- **Research and Evaluation:** \$490,000, an increase of \$20,000
- **Trade Adjustment & Assistance:** \$15.8 million, an increase of \$1.7 million
- **Economic Adjustment:** \$35.3 million, a reduction of \$7 million
- **Salaries and Expenses:** \$32.8 million, an increase of \$2 million

The measure includes language directing the agency to distribute economic development assistance funding on a competitive basis through the existing six regional office structure; directs the agency to fill vacancies in regional offices prior to filling headquarters positions; and allows the agency to transfer up to \$4 million for grant program funding to salaries and expenses for grant administration and management; EDA is also “strongly encouraged” to utilize retired EDA officials to address staffing needs on a volunteer basis

MANUFACTURING EXTENSION PARTNERSHIPS

Within the National Institutes of Standards and Technology, the bill provides \$110 million for the Manufacturing Extensions Partnerships (MEP) program, an increase of nearly \$20 million.

COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS FUND

The bill provides \$107 million for the Treasury Department’s Community Development Financial Institutions (CDFI) Fund. Of this amount, \$8.5 million is for technical assistance in Native American communities and \$2 million is for a new competitive grant program aimed at providing financial counseling services to prospective homebuyers that was authorized in the Housing and Economic Recovery Act

of 2008 (P.L. 110-289). The agency is also directed to fund the Bank Enterprise Award program at no less than \$22 million.

DEFENSE DEPARTMENT: BASE REALIGNMENT AND CLOSURE

A continuing funding resolution (PL 110-329), enacted last year, included \$118.9 billion for military construction and veterans’ programs for FY2009, \$6.4 billion more than fiscal 2008 funding. Of this amount, \$8.8 billion was provided to support the 2005 Base Realignment and Closure (BRAC) process, as well as \$458 million for the 1990 BRAC process.

ENVIRONMENTAL PROTECTION AGENCY

The measure contains \$7.6 billion in appropriations for EPA, an increase of \$179.1 million over the FY2008 level.

State and Tribal Assistance Grants are funded at \$2.9 billion, an increase of \$42.2 million. Within this account, the Clean Water State Revolving Fund (SRF) is provided with \$689 million and the Safe Drinking Water SRF is funded at \$829 million.

The bill contains a total of \$169.7 million for the three brownfields accounts, which is nearly \$1.4 million over the current appropriation of \$168.3 million.

The bill contains \$10 million for a new Climate Change Initiative Grants for Local Communities program. This new competitive grant program, to be administered by EPA’s Office of Air and Radiation, will assist local communities in establishing and implementing climate change initiatives.

According to the committee report, the goal of the initiative is to implement programs, projects and approaches that demonstrate documentable reductions in greenhouse gases and are replicable elsewhere. Grants will be awarded on a one-time only basis and will require a 50 percent local match (except for tribal governments). Grants will fund planning activities, demonstration pilots, innovative approaches and implementation projects.

HEALTH AND HUMAN SERVICES

The bill appropriates a total of \$496 million for the Department of Health and Human Services (HHS), of which \$66.3 billion is discretionary spending, an increase of \$2 billion.

No additional funding is provided for the Low-Income Heating Assistance Program (LIHEAP), but \$5.1 billion was provided for LIHEAP for FY2009 in the continuing funding resolution adopted last year.

The bill provides \$2.1 billion for the Child Care and Development Block Grant program, \$30 million more than current funding. Bill text indicates funds should be used to supplement, not supplant, state general revenue funds for child care assistance for low-income families.

The Social Services Block Grant (SSBG) receives \$1.7 billion, level with current funding. Head Start receives \$7.1 billion, \$100 million more than the FY2008 spending level.

The Community Service Block Grant (CSBG) program is provided \$746 million, \$80.6 million more than current spending. Committee report language directs HHS to allocate \$500,000 of CSBG training and technical assistance funds for a national community economic development training and capacity development initiative.

Additional HHS spending includes nearly \$1.5 billion for the Administration on Aging, \$77 million more than current spending. Total aging funding includes \$434.2 million for congregate meals, \$214.4 million for home delivered meals and \$361.3 million for supportive services and centers.

DEPARTMENT OF HOMELAND SECURITY

Fiscal year 2009 funding for the Department of Homeland Security (DHS) was included in continuing funding resolution (CR) signed by President Bush last year.

The Omnibus Appropriations Bill provides an additional \$100 million for Secret Services. This additional appropriation brings total FY2009 DHS funding to \$41.3 billion, \$2.6 billion above the 2008 level.

Last year's CR included \$7 billion for the Federal Emergency Management Agency (FEMA), \$2.7 billion less than fiscal 2008 funding. FEMA funding included \$4.2 billion for grant and training programs, level with fiscal 2008 spending.

Funding for state and local grants included \$950 million for the State Homeland Security Grant Program (SHSGP), \$60 million is set aside for Operation Stonegarden, a competitive grant program that provides protection assistance to border communities.

In accordance with the 9/11 Commission Act (PL 110-53), each state will receive at least .36 percent of the total amount of SHSGP funding appropriated (a slight reduction from the previous .37 percent). The remaining funds are distributed according to risk and need. At least 25 percent of SHSGP funds must be dedicated for law enforcement terrorism prevention activities.

The CR provides \$775 million for Firefighter Assistance Grants, \$25 million more than fiscal 2008 funding. Congress directed FEMA to continue funding applications according to local and regional priorities and to continue encouraging joint applications from multiple fire departments.

Additional funding for FEMA prevention and response programs included:

- **Urban Area Security Initiative:** \$837.5 million, \$17.5 million more than fiscal 2008; at least 25 percent of the total funds must be dedicated for law enforcement terrorism prevention activities
- **Port Security Grants:** \$400 million, level with FY2008
- **Regional Catastrophic Preparedness Grants:** \$35 million, level with fiscal 2008
- **Interoperable Communications Grants:** \$50 million, level with FY2008 funding

- **Citizen Corps:** \$15 million, level with fiscal 2008 funding
- **Emergency Management Performance Grants:** \$315 million, \$15 million above FY2008

FEMA mitigation funding includes \$1.4 billion for the Disaster Relief program, level with current disaster relief funding. The Pre-Disaster Mitigation (PDM) Fund was set at \$90 million, \$24 million less than FY2008.

The bill provides \$220 million for flood map modernization, level with FY2008 funding. The bill requires that "no less than 20 percent of funds be made available for map maintenance conducted by Cooperating Technical Partners that provide a 25 percent cash match and have a strong record of working effectively with FEMA."

No funding was provided for the proposed National Security and Terrorism Prevention Grant program that would have provided competitive grants to state and local agencies to address national vulnerabilities identified by DHS as priorities.

HOUSING AND URBAN DEVELOPMENT

The omnibus measure appropriates \$41.5 billion for the Department of Housing and Urban Development (HUD), \$3.9 billion more than current funding.

The bill provides \$26 million for rural housing and economic development, \$9 million above fiscal year 2008.

Community Development Block Grant (CDBG) formula grants are provided \$3.64 billion, \$40 million more than current spending. Within the Community Development Fund, the bill provides \$165.3 million for Economic Development Initiative grants and \$20 million for Neighborhood Initiative grants.

The measure provides \$120 million, \$20 million more than current funding, for the HOPE VI program to revitalize severely distressed public housing. The bill also extends the program's authorization one year.

The measure appropriates \$1.8 billion for the HOME Investment Partnership program, \$121 million more than current funding. Of the funds provided, the bill includes up to \$12 million for technical assistance with \$4 million set aside for intermediaries to provide technical assistance to HOME participating jurisdictions.

INTERIOR DEPARTMENT

The Emergency Economic Stabilization Act of 2008 (P.L. 110-343) converted the Payments in Lieu of Taxes (PILT) program to a mandatory spending program. The bill appropriates no additional funds. The program is provided \$376 million in mandatory funds for FY2009, an increase of \$143.5 million.

DEPARTMENT OF JUSTICE

The omnibus provides roughly \$26 billion for the Department of Justice (DOJ), an increase of more than \$2 billion over FY2008.

For State and Local Law Enforcement Assistance, the bill provides \$1.3 billion, an increase of more than \$400 million over the current funding level of \$908 million. Included in this is \$546 million for Byrne Memorial Justice Assistance Grants, \$178 million for Byrne Discretionary Grants and \$30 million for Byrne Competitive Grants.

The measure provides \$550.5 million for Community Oriented Policing Services (COPS) programs, a reduction of \$36.7 million. This includes:

- **COPS Technology and Interoperability:** \$187 million for grants to states and local governments to develop and acquire effective technologies and interoperable communications
- **Meth Hot Spots:** \$39.5 million for grants to address public safety associated with methamphetamine manufacturing, sale and use; of the funds provided, more than \$34 million is earmarked in the bill for specific projects

The bill rescinds \$100 million in unobligated COPS funding as well as \$100 million from the Office of Justice Programs.

LABOR: WORKFORCE DEVELOPMENT

The bill provides \$15.3 billion for the Department of Labor (DOL), \$602 million more than the current level. This includes \$9.9 billion in discretionary spending, \$608 million more than FY2008.

Within the Employment and Training Administration (ETA) the bill provides \$2.9 billion for Workforce Investment Act (WIA) programs, level with current funding. Funding for specific state grants includes:

- **Adult Employment and Training:** \$861.5 million, a reduction of \$2.6 million; of this funding, \$149.5 million will be available July 1, 2009 through June 30, 2010 and \$712 million will be available October 1, 2009 through June 30, 2010
- **Youth Activities:** \$924 million, a reduction of \$16 million
- **Dislocated Worker Employment and Training:** \$1.2 billion, a reduction of \$6 million; of this funding, \$335.8 million will be available July 1, 2009 through June 30, 2010, and \$848 million will be available October 1, 2009 through June 30, 2010

The bill provides \$283 million for the dislocated worker national reserve, \$2.1 million more than current spending. Up to \$125 million of the national reserve may be made available for Community-Based Job Training grants. Report language encourages DOL to give priority to training programs for energy efficiency and renewable energy industries.

Funding for YouthBuild programs is increased by \$10 million to \$70 million in FY2009. The bill includes language allowing YouthBuild grantees to use grant awards for program year 2009 and remaining funds from 2008 to serve individuals who have dropped out of high school and reenrolled in an alternative school.

The bill includes \$571.9 million for Community Service Employment for Older Americans, \$41.8 million above FY2008 and \$221.9 million above the budget request.

The bill provides \$1.6 billion for the Office of Job Corps, \$53 million above the fiscal year 2008 funding level. Of this funding, \$1.5 billion will be for Job Corps Operations and \$115 million is reserved for construction, rehabilitation and acquisition of Job Corps Centers.

The bill prohibits DOL from finalizing or implementing any changes to WIA programs, including those related to designation and responsibilities of workforce boards, until WIA reauthorization has been completed.

SMALL BUSINESS ADMINISTRATION

The Small Business Administration (SBA) is provided with \$612.2 million in direct appropriations, a decrease of \$755.7 million. The reduced funding comes in large part to significant supplemental funding the agency received in emergency appropriations bill to help businesses afflicted by natural disasters in FY2008.

The omnibus supports a program level of \$17.5 billion for the 7(a) general loan program, \$7.5 billion for the 504 Certified Development Company program and \$3 billion for Small Business Investment Company (SBIC) debentures, equal to current support. The 7(a) and 504 programs continue to operate without subsidies and are sustained solely through fees paid by lenders and borrowers. The Secondary Market Guarantee Program is provided with a program level up to \$12 billion.

The Small Business Development Center program is provided with \$110 million, an increase of nearly \$13 million. Funding for Microloan Technical Assistance increases \$5 million to \$20 million, and \$2.5 million in subsidies are provided for the Microloan direct loan program.

The bill directs SBA to report on the Microloan program's lending activity as well as the program's potential unmet need. In addition, the agency is required to report on the steps it has taken to implement recommendations of the 2003 report from the SBA Inspector General regarding the enforcement of reporting requirements in the Microloan program.

DEPARTMENT OF TRANSPORTATION

The measure provides the Department of Transportation (DOT) with \$67.2 billion in total budgetary resources, an increase of \$1.6 billion. This includes \$13.4 billion in discretionary appropriations, roughly \$1.6 billion over the FY2008 level.

Within the Federal Aviation Administration (FAA), \$3.6 billion is provided for the Airport Improvement Program (AIP), an increase of \$100 million. The bill rescinds \$80 million in unobligated balances from AIP.

The Small Community Air Service program receives \$8 million, a reduction of \$2 million. The omnibus provides \$123 million for the Essential Air Service (EAS) program and prevents the FAA from implementing a local cost-sharing program. Congress has blocked all previous attempts to require communities to provide a local match.

The measure provides \$40.7 billion for Federal-Aid Highways, an increase of nearly \$500 million. The bill rescinds \$3.1 billion in unobligated funds previously apportioned to states. State departments of transportation will have flexibility in determining which programs to rescind funding from. However, states are prevented from rescinding funds from safety programs.

A letter from the American Association of State Highway and Transportation Officials (AASHTO) urged state departments of transportation to consider avoiding cuts to planning funds provided to metropolitan planning organizations so that they will have resources needed to assist in delivering state and local transportation projects funded by the economic stimulus package.

Within the Federal Transit Administration (FTA), \$8.2 billion is provided for formula and bus grants, a reduction of \$100 million. Of this amount, \$4.2 billion is for urbanized areas (Section 5307), \$465 million is for rural areas (Section 5311) and \$465 million is for fast-growing, high-density states (Section 5340).

The bill includes a provision raising the federal share to 90 percent for any FTA grant that involves the

acquisition or rehabilitation of a biodiesel bus or factory-installed or retrofitted hybrid electric bus.

FEDERAL-STATE REGIONAL COMMISSIONS

APPALACHIAN REGIONAL COMMISSION (ARC)

ARC receives \$75 million, an increase of nearly \$2 million over current funding for non-highway programs. The Appalachian Development Highway System (ADHS) receives \$470 million as authorized by SAFETEA-LU and an additional \$9.5 million for Corridor H in West Virginia.

DELTA REGIONAL AUTHORITY (DRA)

DRA is provided \$13 million, an increase of nearly \$1.4 million.

DENALI COMMISSION

The Denali Commission receives \$11.8 million, a decrease of \$10 million. An additional \$5.7 million is provided for the Denali Access System Program.

No funding is provided for the Northern Border, Southeast Crescent or Southwest Border regional commissions that were authorized in the 2008 Farm Bill (P.L. 110-246) or the Northern Great Plains Regional Authority, which was reauthorized in the Farm Bill.

The attached funding chart does not include spending provided in the economic stimulus bill. Please see NADO's special report on the American Recovery and Reinvestment Act for stimulus funding information.

**NADO News Special Report:
Final FY2009 Appropriations**

(Numbers indicate program level in millions of dollars unless specified)	FY2003 Final	FY2004 Final	FY2005 Final (1)	FY 2006 Final (2)	FY 2007 Final (3)	FY 2008 Final	FY 2009 Final
Department of Agriculture (4)							
Rural Community Advancement Program (5)	907.73	757.42	716.05	701.94	701.94	0.00	0.00
USDA Rural Utilities Service							
Rural Electric & Telecommunications Loans (Program Level)	5,566.13	5,605.00	4,840.00	6,094.00	6,094.00	7,800.00	7,300.00
Rural Telephone Bank	174.61	173.50	175.00	2.50	2.50	0.00	0.00
Distance Learning & Telemedicine Grants	48.81	39.00	35.00	30.00	30.00	35.00	34.75
Distance Learning and Telemedicine Direct Loans	80.00	300.00	50.00	25.00	25.00	0.00	0.00
Broadband Direct Loans	0.00	602.00	550.00	500.00	500.00	300.00	400.49
Broadband Telecommunications Grants	10.00	9.00	9.00	9.00	9.00	13.50	13.40
High energy costs	30.00	28.00	28.00	26.00	20.00	20.00	17.50
Water and Waste Disposal Program (Direct Loans) (5)	n/a	895.00	921.00	990.00	1,097.00	1,022.00	1,022.00
Water and Waste Disposal Program (Guaranteed Loans) (5)	n/a	41.00	3.00	75.00	28.00	75.00	75.00
Water and Waste Disposal Program (Grants) (5)	n/a	567.00	470.00	452.00	455.00	469.00	469.00
Former RCAP-Earmarks/Set-asides:							
Economic Impact Initiative Grants	25.00	25.00	21.00	18.00	18.00	14.00	10.00
Colonias	25.00	25.00	25.00	25.00	25.00	25.00	20.00
Water & Sewer Technical Assistance	18.33	17.73	18.30	18.25	18.25	18.50	5.60
Alaska	30.00	28.00	26.00	25.00	25.00	25.00	22.00
Circuit Rider	12.10	13.00	13.50	13.75	13.75	13.75	14.00
Delta	2.00	1.75	1.00	2.00	2.00	3.00	3.00
EZ/EC and REAP Zones	37.62	22.13	22.16	21.37	0.00	21.70	14.80
Rural Community Development Initiative	7.00	6.00	6.30	6.35	6.35	6.30	6.30
Northern Great Plains Regional Authority	0.00	1.50	1.49	0.00	0.00	0.00	0.00
USDA Rural Housing Service							
Loans:							
Section 502 - Single Family Housing	5,572.00	4,091.63	4,459.30	4,821.83	4,821.83	5,349.00	7,345.47
Section 504 - Housing Repair	35.00	35.00	35.00	35.00	35.00	34.00	34.40
Section 515 - Rental Housing	115.80	116.55	100.00	100.00	100.00	70.00	69.51
Section 523 - Self-Help Housing Land Development	4.98	2.40	10.00	5.04	5.04	5.00	4.97
Section 524 - Site Loans	5.01	5.04	5.05	5.00	5.00	5.00	5.04
Section 538 - Multi-family Housing	100.00	100.00	100.00	100.00	100.00	130.00	129.09
Grants:							
Rental Assistance Program	726.00	584.00	592.00	653.10	616.02	482.00	902.50
Mutual and Self-Help Housing Grants	35.00	34.00	34.00	34.00	34.00	38.73	38.73
Rural Housing Assistance Grants	42.49	46.22	44.00	43.98	43.98	39.00	41.50
Rural Housing Vouchers	0.00	0.00	0.00	16.00	16.00	5.00	5.00
Community Facility Program (Direct Loans) (5)	n/a	500.00	426.00	300.00	333.00	294.00	295.00
Community Facility Program (Guaranteed Loans) (5)	n/a	205.00	195.00	210.00	228.00	206.00	206.40
Community Facility Program (Grants) (5)	n/a	18.00	20.00	17.00	48.00	45.00	20.37
USDA Rural Business-Cooperative Service							
Intermediary Relending Program	40.00	40.00	34.21	34.21	34.21	33.78	33.53
Business and Industry Loans	894.15	552.00	595.20	923.00	923.00	1,043.00	993.00
Rural Economic Development Loan Account	14.96	15.00	25.00	25.03	25.03	33.10	33.08
Rural Business Enterprise Grants	46.68	48.00	39.68	40.00	40.00	39.00	36.73
Rural Cooperative Development Grants	9.00	24.00	24.00	29.49	26.72	28.02	12.64
Rural Business Opportunity Grants	2.98	3.00	3.00	3.00	3.00	2.50	2.50
Rural EZ/EC Round II Grants	14.96	12.67	12.50	11.20	11.20	8.20	8.10
Renewable Energy Grants (Discretionary & Mandatory)	n/a	23.00	23.00	23.00	23.00	36.00	30.70
Value-added Ag Product Market Grants (6)		31.00	13.00	19.00	23.00	19.00	18.86

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(Numbers indicate program level in millions of dollars unless specified)	FY2003 Final	FY2004 Final	FY2005 Final (1)	FY 2006 Final (2)	FY 2007 Final (3)	FY 2008 Final	FY 2009 Final
Homeland Security							
State and Local Programs							
Urban Area Security Initiative (UASI)(17)	700.00	725.00	885.00	765.00	770.00	820.00	837.50
State and Local Formula Grants (SHSGP)(17)	2,335.88	1,700.00	1,100.00	550.00	525.00	950.00	950.00
Local Law Enforcement Terrorism Prevention Grants (17)	0.00	500.00	400.00	400.00	375.00	0.00	0.00
Citizen Corps	0.00	40.00	15.00	20.00	15.00	15.00	15.00
Emergency Management Performance Grants	0.00	180.00	180.00	185.00	200.00	300.00	315.00
Firefighters Assistance Grants	750.00	750.00	715.00	655.00	662.00	750.00	775.00
National Exercise Program	0.00	0.00	0.00	0.00	49.00	50.00	40.00
Mitigation Programs							
Disaster Relief	800.00	1,800.00	2,042.38	1,700.00	1,500.00	1,400.00	1,400.00
Pre-Disaster Mitigation	150.00	150.00	100.00	50.00	100.00	114.00	90.00
Flood Map Modernization Fund	150.00	252.00	200.00	200.00	199.00	220.00	220.00
Department of Housing and Urban Development							
Community Development Fund	4,937.00	4,950.00	4,709.00	4,220.00	3,771.90	3,900.00	3,900.00
Community Dev. Block Grant (CDBG) Formula	4,367.00	4,356.55	4,150.03	3,748.40	3,710.91	3,600.00	3,640.00
CDBG Set-Asides:							
Native American	71.00	72.00	69.00	60.00	60.00	62.00	65.00
Section 107 - Special Purpose Grants	49.10	52.00	43.70	20.60	20.60	25.90	19.55
Economic Development Initiative	261.00	278.00	262.00	310.00	0.00	179.83	165.31
Housing Assistance Council	3.30	3.30	3.30	3.00	3.00	0.00	0.00
YouthBuild	60.00	65.00	62.00	50.00	0.00	0.00	0.00
Self-Help Homeownership	25.25	27.00	25.00	61.00	19.80	26.50	64.00
Brownfields Economic Development Initiative (BEDI)	25.00	25.00	24.00	10.00	10.00	10.00	10.00
HOME Investment Partnerships Program	2,000.00	2,017.00	1,865.00	1,750.00	1,750.00	1,700.00	1,825.00
HOME- Housing Counseling Assistance	40.00	40.00	42.00	42.00	42.00	50.00	65.00
American Dream Downpayment Fund	75.00	87.50	50.00	25.00	25.00	10.00	0.00
Urban Empowerment Zones & Enterprise Communities	30.00	15.00	10.00	0.00	0.00	0.00	0.00
Rural Housing and Economic Development	25.00	25.00	24.00	17.00	17.00	17.00	26.00
Public Housing Revitalization (HOPE VI)	570.00	149.00	144.00	99.00	99.00	100.00	120.00
Homeless Assistance Grants	1,217.00	1,260.00	1,241.00	1,327.00	1,441.60	1,585.00	1,677.00
Department of Interior (12)							
Payments in Lieu of Taxes (18)	220.00	227.50	230.00	236.00	236.00	232.50	376.00
Department of Labor (15)							
Employment and Training Administration (Services Only)	5,159.24	5,149.87	5,318.06	4,940.50	5,134.54	5,115.66	3,626.45
Career Advancement Accounts (19)	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Adult Employment and Training Activities	900.00	900.00	898.00	866.00	866.00	864.20	861.54
Dislocated Worker Employment and Training	1,463.77	1,456.76	1,479.00	1,476.00	1,476.00	1,189.00	1,183.84
Youth Activities	994.46	1,000.96	994.00	950.00	950.00	940.50	924.06
Job Corps	1,518.55	1,546.21	1,559.00	1,559.00	1,559.00	1,630.00	1,683.94
Community Service Employment for Older Americans	445.20	441.25	440.20	432.30	483.61	530.09	571.92
One-Stop Career Centers (19)	99.35	99.35	98.76	82.00	82.00	82.00	91.70
Prisoner Re-entry Initiative & Reintegration of Ex-Offenders	0.00	0.00	20.00	0.00	0.00	74.80	108.50
Community-Based Job Training Grants (Community College)	0.00	0.00	250.00	125.00	125.00	125.00	125.00
Youthbuild (20)	0.00	0.00	0.00	0.00	0.00	60.00	70.00
National Programs	90.92	79.60	103.50	46.41	27.97	61.08	48.70

**NADO News Special Report:
Final FY2009 Appropriations**

(Numbers indicate program level in millions of dollars unless specified)	FY2003 Final	FY2004 Final	FY2005 Final (1)	FY 2006 Final (2)	FY 2007 Final (3)	FY 2008 Final	FY 2009 Final
Small Business Administration							
Section 504 Development Company Debentures	4,500.00	4,500.00	5,000.00	7,500.00	7,500.00	7,500.00	7,500.00
7(a) General Business Loans	10,000.00	9,550.00	16,500.00	17,000.00	17,000.00	17,500.00	17,500.00
Small Business Investment Company Program Debentures	3,000.00	3,000.00	3,250.00	3,000.00	3,000.00	3,000.00	3,000.00
Small Business Development Centers (SBDC)	89.00	89.00	89.00	89.00	89.00	97.12	110.00
Microloan Technical Assistance	15.00	15.00	14.00	13.00	13.00	15.00	20.00
Microloan Program	29.00	20.00	15.00	22.00	22.00	17.00	20.00
HUBZones	2.00	2.00	1.97	2.00	2.00	2.10	2.50
Program for Investment in Microentrepreneurs (PRIME)	5.00	5.00	5.00	2.00	2.00	3.00	5.00
Department of Transportation							
Federal Aviation Administration							
Airport Improvement Program	3,400.00	3,400.00	3,500.00	3,550.00	3,550.00	3,500.00	3,600.00
Small Community Air Service Development Program	20.00	20.00	20.00	10.00	10.00	10.00	8.00
Essential Air Service	113.00	102.00	102.00	110.00	110.00	125.00	123.00
Federal Transit Administration							
Section 5311 - Nonurbanized Area Formula	239.40	239.40	252.90	372.24	438.00	506.50	465.00
Section 5311(b)(2) - Rural Transit Assistance Program	5.25	5.25	5.20	7.76	8.08	8.76	9.30
Job Access and Reverse Commute Grants	150.00	125.00	125.00	138.00	144.00	156.00	164.50
Over-the-Road Bus Accessibility Incentive Program	6.95	11.00	6.95	6.89	7.60	8.30	8.80
Federal Highway Administration							
Federal-Aid Highways (21)	31,800.00	33,843.00	34,700.00	36,000.00	38,244.00	40,200.00	40,700.00
Highway Safety Improvement Program (22)	0.00	0.00	0.00	1,236.00	1,256.00	1,276.00	1,296.00
High Risk Rural Roads (23)	0.00	0.00	0.00	90.00	90.00	90.00	90.00
Rail-Highway Crossing Program (23)	0.00	0.00	0.00	220.00	220.00	220.00	220.00

Notes: Numbers indicate program level in millions of dollars unless specified.

- 1 Final FY2005 funding does not reflect across-the-board reduction of 0.83 percent
- 2 Final FY2006 funding does not reflect across-the-board reduction of one percent and extra cuts for SSJC and Interior and EPA programs
- 3 Final FY2007 funding does not reflect across-the-board reduction of one percent and extra cuts for SSJC and Interior and EPA programs
- 4 FY 2008 funding does not reflect across-the-board reduction of 0.7 percent for Agriculture appropriation accounts
- 5 FY2008 appropriations eliminates stand-alone RCAP account. Transfers funding streams and programs to RHS, RUS and RBS
6. FY 2009 Value-Added Funding includes mandatory and discretionary spending
7. Approximately \$470 million is provided each year by SAFETEA-LU
8. SAFETEA-LU provides \$10 million in annual funding for the development of Delta region transportation program
9. SAFETEA-LU provides \$500,000 each year in FYs 2005-2006 for a Delta regional transportation study
10. Denali Commission figure is direct appropriations only and does not include earmarks within other federal programs and trust fund revenue
11. FY2006 & FY2007 funding does not include 0.28 percent rescission in Commerce spending bill
12. EDA reauthorization law mandates a minimum planning level of \$27 million
13. FY 2008 funding does not reflect an across-the-board cut of 1.56 percent for Interior & Environment appropriations accounts
14. Combined funding from three separate accounts in EPA
15. FY 2008 funding does not reflect across-the-board reduction of 1.75 percent for Labor & HHS appropriations accounts
16. FY2006 & FY2007 actual includes \$183 million for Emergency Contingency Fund, FY 2009 Funding included in CR
17. Separate funding for LLETP eliminated. States now required to reserve 25 percent of SHSGP and UASI funds for terrorism activities
18. FY2006 & FY2007 funding does not include 0.48 percent rescission, FY 2009 spending only includes mandatory funds
19. Administration proposal to consolidate workforce program for FY2009. One-Stops funded under Career Advancement Account proposal
20. Program transferred to DOL from HUD
21. Funding for highway programs is distributed on overall federal-aid obligation limitation, as authorized by SAFETEA-LU. Levels are only estimates. SAFETEA-LU allows automatic increases if additional revenue is generated in highway trust fund.
Maintains six major program categories of Interstate Maintenance, National Highway System, Surface Transportation Program, Bridge Replacement and Rehabilitation Program, Congestion Mitigation and Air Quality Improvement Program and Safety
22. Core stand-alone program authorized by SAFETEA-LU
23. Set-aside program within core safety program